

**Justification for Other Than Full and Open Competition (JOFOC)**  
**(In accordance with Federal Acquisition Regulation (FAR) 6.3 – Other than Full and Open Competition)**

**1. This document is a justification for other than full and open competition prepared by NASA's Goddard Space Flight Center (NASA's GSFC):**

NASA GSFC proposes to extend the ordering period of the Fixed Price Incentive Fee Indefinite Delivery Indefinite Quantity (IDIQ) Goddard Unified Enterprise Services and Technology (GUEST) contract (NNG10FE01C), with ASRC Primus. This document justifies the determination for using other than full and open competition.

**2. The nature and/or description of the action being approved:**

NASA proposes to extend the ordering period of the GUEST contract which provides information technology (IT) support and services, under a single integrator, for the development, execution and management of GSFC's IT infrastructure, including applications development, system administration, network design, and configuration management. The current contract was competitively awarded on May 13, 2010 and is due to expire on May 15, 2015, which concludes a five (5) year period of performance (60 months). The Government plans to extend the ordering period for an additional six (6) months. An increase to the IDIQ maximum ordering limitation is not required; however, in accordance with FAR 17.204(e), a deviation to the 5-year limitation on service contracts is required and will be requested/approved by the GSFC Procurement Officer, via separate documentation, following the guidance under NASA Procurement Information Circular (PIC) 00-22.

NASA PIC 00-22, provides a class deviation from FAR 17.204(e) and authorizes contracting officers, with the approval of the procurement officer, to extend the period of performance beyond the original contract term including options one or more times up to a total of six (6) months.

The GUEST follow-on competition (i.e., Goddard Information Technology Integration and Support Services (GITISS)) is in process and proposals have already been received and are currently being evaluated. This extension will allow for the continuation of task orders without a potential break in service and the potential issuance of new tasks. Extending the ordering period through November 2015, is necessary to ensure the continuity of IT support services to NASA Goddard. IT support is a mission critical function to all Goddard Mission Directorate and Mission Support Offices. The GUEST contract provides overall IT support services for the Goddard IT infrastructure and as such this extension is necessary to avoid significant adverse impacts to the Agency in carrying out the NASA mission.

NASA must ensure continuity and operational support and avoid significant adverse impacts to the Goddard mission, which relies on critical IT systems. An interruption and restart of task requirements, with a new contractor that is unfamiliar with the existing infrastructure, facilities

and specific requirements of the GUEST contract, would greatly jeopardize the NASA Goddard mission.

There is a high likelihood that another JOFOC action may be required beyond this proposed six-month ordering period extension. Given the complexity of the evaluation and the number of proposals received, the estimated award date for the GITISS competition is now anticipated in the summer/fall 2016. However, that schedule will be more certain as we near the end of the GUEST ordering period extension. If needed, separate documentation will be completed and additional approvals will be requested at that time, when the schedule can be estimated with more accuracy.

**3. Description of the supplies or services required, including an estimated value:**

The services that ASRC Primus will provide for the six (6) month ordering period extension are primarily a continuation of the services currently performed under the existing contract. The current contract maximum ordering limitation is \$229M. To date GSFC has issued task orders valued at \$85,359,486.52. Upon approval of the six (6) month ordering period extension, NASA/GSFC anticipates issuing an additional \$12.5M in task orders, to cover the extensions of existing task orders, new task orders that are in the planning stages, and any unknown requirements. Therefore, an increase to the maximum value is not required to cover the potential six (6) month extension.

**4. Statutory authority permitting other than full and open competition:**

The applicable statutory authority permitting other than full and open competition is 10 U.S.C. 2304 (c) (1), as cited under FAR 6.302-1, Only One Responsible Source and no other supplies or services will satisfy agency requirements.

**5. A demonstration that the proposed contractor's unique qualifications or the nature of the acquisition requires use of the authority cited:**

A sole-source action to ASRC Primus for the ordering period extension is necessary due to the nature of the work performed under this contract that must be sustained while the follow-on competitive procurement is being processed. ASRC Primus has the combined training, experience and expertise to provide uninterrupted continuation of mission critical IT support. Should these services be interrupted, NASA Goddard will be unable to utilize the IT infrastructure and systems required for maintaining daily operations. If NASA Goddard attempts to procure these services from any other source for this interim period, it will cause impacts in fulfilling NASA's mission due to the additional time needed for any other source to reach the current level of expertise of ASRC Primus. Because of the time involved in procuring and phasing in another contract, ASRC Primus is considered the only contractor that can meet NASA's needs given the short term of the extension. As previously mentioned, a follow-on competition is currently underway and proposals are being evaluated.

**6. Description of the efforts made to ensure that offers are solicited from as many potential sources as practicable, including whether a notice was or will be publicized as required by Federal Acquisition Regulation (FAR) 5.202:**

In accordance with FAR 5.2, a synopsis was issued on March 13, 2015, for a minimum of 15 calendar days, to notify all interested sources that this requirement will be issued on a sole source basis and to allow industry an opportunity to submit a response.

The result of the synopsis is included in paragraph 10.

**7. A determination by the contracting officer that the anticipated cost to the Government will be fair and reasonable:**

The maximum ordering limitation of this contract is sufficient at \$229M to cover the additional six (6) months ordering period extension; therefore an increase to the contract ceiling is not required. ASRC Primus will be requested to submit updated loaded labor rates for Contract Year (CY) 6 to be used during the extension period. Additionally, proposals will be submitted for new tasks and/or extended tasks. An analysis of ASRC Primus' submitted CY 6 rates will be conducted by the Contracting Officer to determine whether the negotiated rates fair and reasonable. Contract Attachment C, *Direct Labor and Incentives Rates Matrix*, will be revised to reflect the negotiated rates and incorporated into the contract for the extension period. All subsequent task orders issued will be negotiated utilizing Attachment C rates as well as evaluating all proposed cost elements prior to task issuance.

**8. Description of the market research conducted, and the results, or a statement of the reasons market research was not conducted:**

A notice to FedBizOpps was published on March 13, 2015 to announce NASA Goddard's intentions to award a sole source contract ordering period extension. The results of the synopsis are included in paragraph 10.

There are no known companies that have the ability to become familiar with the GUEST contract and continue the operations for the short duration of this extension without an unacceptable delay to mission critical support. No further market research was conducted for this contract action as a competition for the follow-on is in process. Market research has been performed for the follow-on effort and a competitive procurement is in progress.

**9. Other facts supporting the use of other than full and open competition:**

ASCR Primus has provided these services since May 2010 and has demonstrated the ability to successfully perform under the contract. Since these functions are to be continued for the proposed extension, detailed knowledge of the existing GUEST contract greatly aids the contractor's ability to effectively and efficiently manage all necessary tasks during the proposed extension.

Furthermore, it is anticipated that an award to any other source for this interim contract extension would result in detrimental impacts in fulfilling NASA's requirements, due to the additional time needed for any other source to reach the current level of expertise of ASCR Primus.

**10. Sources, if any, that expressed an interest, in writing, in the acquisition:**

A notice to FedBizOpps was published to announce NASA Goddard's intentions to award a sole source contract on March 13, 2015. Firms desiring consideration were requested to fully identify their interest and capabilities within 15 days of publication of the synopsis.

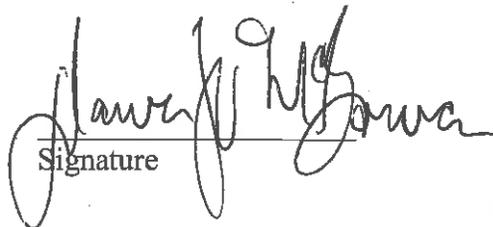
No sources have written NASA in response to the FedBizOpps notice.

**11. The actions the Agency may take to remove or overcome any barriers to competition before any subsequent acquisition for the supplies or services required:**

There are no barriers to competition for these services at the end of this extension. The follow-on competition is currently in process and the proposals are currently being evaluated. Therefore, this action will have no effect on future actions and no further action is required to remove barriers to future competitions.

**JOFOC Signature Page for Extension of Goddard Unified Enterprise Services and Technology (GUEST) Contract NNG10FE01C**

TECHNICAL DIRECTORATE: I certify that the facts presented in this justification are accurate and complete.

  
Signature \_\_\_\_\_ Date 5/11/15

CONTRACTING OFFICER: I certify that this justification is accurate and complete to the best of my knowledge and belief.

  
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Carlos R. McKenzie  
Associate Chief, Office for  
Program Support

5/11/2015  
Date