

**NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
GLENN RESEARCH CENTER (GRC)  
CLEVELAND, OHIO**

**JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION  
NNC08BA09B**

**I. Description of Requirement**

I recommend that GRC only negotiate with the DB Consulting Group for work requirements related to providing the Professional, Administrative, Computational, and Engineering (PACE) services under the current PACE III contract.

The discrete work requirements of PACE III include computer science, computer software engineering, information technology (IT) security, networking, application development, and Web services. The GRC uses these services and capabilities in a variety of technical and business specialties including Planning and Integration; Applications Support; Content Management and Collaboration Services; Enterprise Services; Multimedia Services; IT Security Services; Specialized Information Systems; and Customer Experience and Engagement.

The estimated value of this interim follow-on procurement is \$6,000,000.00.

**II. Statutory Basis for Other than Full and Open Competition**

The statutory authority permitting other than full and open competition is 10 U.S.C. 2304(c)(1), only one responsible source, and no other supplies or services will satisfy Agency requirements.

**III. Rationale in Support of Statutory Authority**

On February 11, 2014, GRC awarded a contract to Peerless Technologies to perform the requirements of the PACE III follow-on contract (PACE IV). On February 21, 2014, Gaver Technologies, Inc. (GTI) submitted a formal Government Accountability Office (GAO) protest of the selection and contract award to Peerless, and contractor performance was subsequently suspended. The current PACE III contract expires March 31, 2014. No other contract options are available to extend the current period of performance or raise the corresponding contract value. Due to the normal 100 day timeline for a GAO decision, plus the 60-day phase-in period required under the PACE IV contract and allowing for unforeseen delays, an additional six months of contract performance plus corresponding contract value, may be needed until the PACE IV contract can become fully operational. If an early GAO decision is received, GRC will proceed with phase-in activities and the full 6-month period and contract value may not be consumed.

As described above, the PACE IV contract provides technical tasks in computer science, computer and software engineering, security, networking, application development, and Web services. These services are integral to the whole Center and support a variety of work areas.

Failure to provide these services will severely impact GRC's ability to support IT security, content management, collaboration services, multimedia services, test facility support, and IT risk management and security services.

The DB Consulting Group is currently performing the above described services under PACE III. They are the only company with extensive knowledge of current contract requirements and an in-place and fully trained workforce to continue current work activities without any disruption in service. While other contractors can likely supply the required services, a competition, selection, and phase-in cannot be completed in the available time period.

#### **IV. Description and Results of Market Research**

A market survey was not conducted for the requested 6-month period. This procurement is an interim measure until the protest is resolved. In accordance with Federal Acquisition Regulation 5.2, a description of this requirement was posted to the NASA Acquisition Internet Service/FedBizOpps on March 13, 2014, and will close on March 27, 2014.

#### **V. Determination of Fair and Reasonable Cost**

The contractor has submitted a proposal with supporting cost information. The information has been analyzed to insure the proposed prices are fair and reasonable.

#### **VI. Actions to Remove or Overcome Barriers to Competition.**

It is anticipated that this is a 1-time interim activity as a direct result of the GAO protest. The government received adequate competition as the result of the PACE IV solicitation with six firms responding. There is no intention to award PACE IV as a sole-source procurement.

NASA Glenn Research Center  
**JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION/  
 JUSTIFICATION FOR AN EXCEPTION TO FAIR OPPORTUNITY**  
 (Certifications, Reviews, Concurrences, and Approval)

TITLE OF PROCUREMENT Professional, Administrative, Computational, & Engineering Services (PACE III)	PURCHASE REQUEST NO.
--	----------------------

**CERTIFICATIONS**

1. I hereby certify that the attached Justification and its supporting data are accurate and complete.

SIGNATURE OF PROCUREMENT INITIATOR <i>Margaret C. Bollinger</i>	NAME (Type or Print) Margaret C. Bollinger	DATE 3/13/14
--	---	-----------------

2. I hereby certify that the attached Justification is accurate and complete to the best of my knowledge and belief, and I have determined that the anticipated cost to the Government for this procurement will be fair and reasonable.

SIGNATURE OF CONTRACTING OFFICER FOR THE PROCUREMENT <i>B. S. Huth</i>	NAME (Type or Print) Brian S. Huth	DATE 3/13/14
---	---------------------------------------	-----------------

**REVIEWS/CONCURRENCES**

TITLE AND NAME (Type or Print) Kaprice L. Harris Attorney Advisor	SIGNATURE <i>Kaprice L. Harris</i> <small>- see changes</small>	DATE 3/17/14
---	---	-----------------

TITLE AND NAME (Type or Print) Ronald W. Sepesi Chief, Institutional Services Branch	SIGNATURE <i>R. Sepesi</i>	DATE 3/14/14
--	-------------------------------	-----------------

TITLE AND NAME (Type or Print) Mark W. Manthey Deputy Procurement Officer	SIGNATURE <i>Mark W. Manthey</i>	DATE 3/17/14
---	-------------------------------------	-----------------

TITLE AND NAME (Type or Print)	SIGNATURE	DATE
--------------------------------	-----------	------

TITLE AND NAME (Type or Print)	SIGNATURE	DATE
--------------------------------	-----------	------

TITLE AND NAME (Type or Print)	SIGNATURE	DATE
--------------------------------	-----------	------

TITLE AND NAME (Type or Print)	SIGNATURE	DATE
--------------------------------	-----------	------

**REVIEW FOR PIC 05-08 REPORTING POTENTIAL  
 (JOFOC - SUPPORTED ACTIONS OVER \$500,000.00 ONLY)**

TITLE AND NAME CH-JOFOC Reviewer Robin H. Strohacker	SIGNATURE <i>Robin H. Strohacker</i>	DATE 3/14/14
--	---	-----------------

**APPROVAL**

TITLE AND NAME (Type or Print) Gregory L. Robinson Competition Advocate	SIGNATURE <i>Gregory L. Robinson</i>	DATE 03/21/2014
---	---	--------------------

REMARKS
---------