

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
GEORGE C. MARSHALL SPACE FLIGHT CENTER  
LIMITED-SOURCES JUSTIFICATION

I recommend that NASA, George C. Marshall Space Flight Center negotiate with Manufacturing Technical Solutions, Inc. (MTS) only for Project Management System Analysis Support for the Space Launch System (SLS) Office. The proposed procurement is a continuation of a current requirement for collecting, analyzing, assessing, and maintaining the budget, schedule, and Earned Value Management (EVM) data to formulate reporting metrics utilizing the web-based Program Control System (PCS) II for the SLS Program Planning and Control (PP&C) Office. The total Time and Materials amount of this effort is \$568,053 and the estimated period of performance is August 1, 2013- December 31, 2013.

This is a continuation of effort provided by MTS, Inc since 2007. The General Services Administration (GSA), Federal Supply Schedule (FSS) GS-00F-0010P task order will be awarded with a start date of August 1, 2013 as a follow-on to previously awarded task orders under the Specialized Engineering Project Support (SEPS) Blanket Purchase Agreements (BPAs), to enable completion of the Marshall Integrated Program Support Services (MIPSS) Blanket Purchase Agreement (BPA) competition. MSFC management made the decision to transition this effort into MIPSS. The MIPSS BPAs have not yet been awarded due to corrective action taken as a result of a GAO protest. Therefore, the transition of this effort has not been completed. This LSJ provides for award of a new task order to enable completion of the MIPSS BPA and subsequent task order competition.

This acquisition will be conducted under the authority of the Multiple Award Schedule (MAS) Program in accordance with Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies. Accordingly, it is proposed that a task order be placed against General Services Administration (GSA) Federal Supply Schedule (FSS) Contract GS-00F-0010P to acquire this support.

This recommendation is made pursuant to FAR 8.405-6(a)(1)(i)(C) which authorizes limiting the number of sources from which the government may place orders for supplies or services from GSA FSS contracts when a Limited-Sources Justification (LSJ) has been approved demonstrating that, in the interest of economy and efficiency, the new work is a logical follow-on to an original FSS order provided that the original order was placed in accordance with the applicable FSS ordering procedures. The original order must not have been previously issued under sole-source or limited-sources procedures. Pursuant to FAR 8.405-6(a)(2), the approved LSJ will be posted and a notice of award will be published.

The circumstances limiting consideration to one GSA FSS source are as follows:

1. Due to learning curve and relative short duration of this effort (5 months – August 2013 thru December 2013), it would not be in the Government's best interest from a cost effectiveness stand-point to pursue an open competition. This extension is to bridge the gap between the end of this contract and when the MIPSS contract(s) is awarded and the placement of the related task

orders can occur. The establishment of the MIPSS contract(s) had been delayed due to a post-award protest, which has been resolved. The planned award date is pending the completion of the MAS competition process that is currently ongoing.

2. MTS possesses critical capabilities that if lost would create a significant impact in moving forward to execute MSFC's mission.
3. MTS's experience base includes: requirements development, hardware selection, configuration and testing of server hardware, training and user support, and software system administration exclusive to this effort.
4. MTS has had the sole responsibility for the implementation and maintenance of an enterprise project scheduling solution.
5. Failure to extend this effort will result in a disruption of support and loss knowledge essential to the mission of MSFC.
6. MTS has historical insight and knowledge of the requirement that no other company possesses. Transferring this scope to a different company will result in a loss of technical capability. It is estimated that the cost to bring another contractor up to par with MTS, Inc. for this brief period is \$215,000. That figure is approximately 2 months of current billings by MTS Inc. (the period it is estimated for another contractor to attain the competency of MTS Inc. for the effort described).

Pursuant to FAR 8.404 (d), "GSA has already determined the prices of supplies and fixed-price services, and rates for services offered at hourly rates, under schedule contracts to be fair and reasonable. Therefore, ordering activities are not required to make a separate determination of fair and reasonable pricing, except for a price evaluation as required by 8.405-2(d)," which states, "The ordering activity is responsible for considering the level of effort and the mix of labor proposed to perform a specific task being ordered, and for determining that the total price is reasonable."

Informal market research by the requiring activity revealed that potential sources do exist for the proposed effort, but none have the requisite knowledge, expertise and experience of MTS, Inc. to assume the support role in the Program Planning and Control (PP&C) and EVM requirements for the SLS during this brief period of time. MTS, Inc. is considered to be the only source capable of satisfying the Government's requirements for PP&C and EVM analysis in support of the SLS.

There are no known actions which the agency may take to remove or overcome barriers to competition before any subsequent acquisition for the services required.

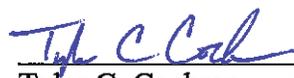
For the reasons above, competition among the FSS holders is not feasible. Therefore, purchase of the services from MTS, Inc. is the only practical approach.

I hereby certify the facts in this justification and any supporting data which form the basis for this justification are complete and accurate.

  
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Tony Beaver  
COTR

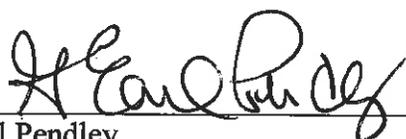
5/6/2013  
Date

I hereby certify that the above justification is accurate and complete to the best of my knowledge and belief. In addition, I hereby determine that the anticipated total price of the order will be reasonable and that the resulting task order represents the best value to the Government consistent with FAR 8.404(d).

  
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Tyler C. Cochran  
Contracting Officer

5/6/13  
Date

Approval:

  
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G. Earl Pendley  
Manager, Space Transportation Support Office

5/9/13  
Date