

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
GEORGE C. MARSHALL SPACE FLIGHT CENTER

LIMITED-SOURCES JUSTIFICATION (LSJ)

I recommend that NASA, George C. Marshall Space Flight Center negotiate with Science Applications International Corporation only for Space Launch Systems Projects Office (SLSPO) Integration and Senior Engineering Support. The proposed procurement is a continuation of a current requirement for program integration support, organization development, senior engineering and management support, and Technology Readiness Level (TRL) Tool modification and usage. The scope of work contained in this procurement is a continuation of effort provided by SAIC since 2009 and is currently under open competition; however, the award of that competition has been delayed. MSFC management made the decision to transition this effort into Marshall Integrated Program Support Services (MIPSS). The MIPSS BPAs have not yet been awarded due to corrective action taken as a result of a GAO protest. Therefore, the transition of this effort has not been completed. This LSJ provides for an extension of this order to enable completion of the MIPSS BPA and subsequent task order competition.

The total Time and Materials ceiling amount of this effort is \$2,303,868 and the estimated period of performance is August 01, 2013 to December 31, 2013.

This acquisition will be conducted under the authority of the Multiple Award Schedule (MAS) Program in accordance with Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies. Accordingly, it is proposed that an extension to task order number NNM09AA09T for the required support be placed under Blanket Purchase Agreement (BPA) NNM06AA12Z issued against the General Services Administration (GSA) Federal Supply Schedule (FSS) Contract GS-23F-0107J.

This recommendation is made pursuant to FAR 8.405-6(a)(1)(i)(C) which authorizes limiting the number of sources from which the government may place orders for supplies or services from GSA FSS contracts when an LSJ has been approved demonstrating that, in the interest of economy and efficiency, the new work is a logical follow-on to an original FSS order provided that the original order was placed in accordance with the applicable FSS ordering procedures. The original order must not have been previously issued under sole-source or limited-sources procedures. Pursuant to FAR 8.405-6(a)(2), the approved LSJ will be posted and a notice of award will be published.

The circumstances limiting consideration to one GSA FSS source are as follows:

1. It is not practical to compete this work and then transition to MIPSS for such a short period of time. The potential benefits of competition would not offset the administrative burden and expense of conducting two competitions simultaneously or the potential disruption of services from conducting multiple and possibly parallel contracts transiting for the same work in less than a six-month period.

2. SAIC's experience base includes, unique, long-established relationships to intra- and inter-NASA organizations to facilitate meeting support, off-sites, and Congressional Inspector General (IG) and GAO inquiries. Failure to extend this effort will result in a disruption of support and loss of knowledge essential to the mission of MSFC.

3. It is estimated that the cost to bring another contractor up to par with SAIC for this brief period is \$800,000. That figure is approximately 2 months of current billings by SAIC (the period it is estimated for another contractor to attain the competency of SAIC for the effort described).

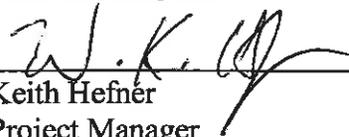
Pursuant to FAR 8.404 (d), "GSA has already determined the prices of supplies and fixed-price services, and rates for services offered at hourly rates, under schedule contracts to be fair and reasonable. Therefore, ordering activities are not required to make a separate determination of fair and reasonable pricing, except for a price evaluation as required by 8.405-2(d)," which states, "The ordering activity is responsible for considering the level of effort and the mix of labor proposed to perform a specific task being ordered, and for determining that the total price is reasonable."

Informal market research by the requiring activity revealed that potential sources do exist for the proposed effort, but none have the requisite knowledge, expertise and experience of SAIC to assume the support role in the SLSPO program integration and senior engineering support during this brief period of time. SAIC is considered to be the only source capable of satisfying the Government's requirements for program integration in support of the SLSPO.

There are no known actions which the agency may take to remove or overcome barriers to competition before any subsequent acquisition for the services required.

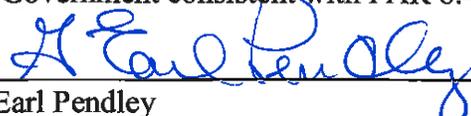
For the above reasons, competition among the FSS holders is not feasible. Therefore, purchase of the services from SAIC is the only practical approach.

I hereby certify that the facts in this justification and any supporting data which form the basis for this justification are complete and accurate.

  
\_\_\_\_\_  
Keith Hefner  
Project Manager

5/14/13  
Date

I hereby certify that this justification is accurate and complete to the best of my knowledge and belief. In addition, I hereby determine that the anticipated total price of the order will be reasonable and that the resulting task order represents the best value to the Government consistent with FAR 8.404(d).

  
\_\_\_\_\_  
G. Earl Pendley  
Manager, Space Transportation Support Office

5/15/13  
Date

**Concurrence:**

  
\_\_\_\_\_  
Kim E. Whitson  
Procurement Officer

5/15/13  
Date

**Approval:**

  
\_\_\_\_\_  
L. Dale Thomas  
MSFC Competition Advocate

May 17, '13  
Date