

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
GEORGE C. MARSHALL SPACE FLIGHT CENTER  
LIMITED SOURCE JUSTIFICATION

I recommend that NASA, George C. Marshall Space Flight Center negotiate with the BAE Systems (BAE) only for Project/Center Performance Analysis Support supporting the Office of Strategic Analysis and Communications (OSAC) and Marshall Space Flight Center (MSFC).

The Firm-Fixed Price (FFP) estimated value of this effort is \$2,500,000 and estimated period of performance is May 1, 2013 through December 31, 2013, consisting of a base period through September 30, 2013 and 3 (three) one-month options.

This is a continuation of effort provided by BAE since 2003. The General Services Administration (GSA), Federal Supply Schedule (FSS) GS-23F-0005K task order will be awarded with a start date of May 1, 2013 as a follow-on to previously awarded task orders under the Specialized Engineering Project Support (SEPS) Blanket Purchase Agreements (BPAs), to enable completion of the Marshall Integrated Program Support Services (MIPSS) Blanket Purchase Agreement (BPA) competition. MSFC management made the decision to transition this effort into MIPSS. The MIPSS BPAs have only recently been awarded due to corrective action taken as a result of a GAO protest. Therefore, the transition of this effort has not been completed. This LSJ provides for award of a new task order to enable completion of the MIPSS BPA task order competitions and provide time for an orderly transition of the work to MIPSS.

This action will allow for continuity and stability of these services through the retirement of Space Shuttle, cancellation of the Constellation Program and transition into the new NASA Space Launch System (SLS). It is important that MSFC have access to critical skills and capabilities during this period in order to successfully accomplish MSFC goals and Agency direction.

The proposed procurement is a continuation of a current requirement to maintain Project/Center Performance Analysis Support expertise in supporting the following:

1. Business management and integration support for program/center analysis, evaluation, and integration activities
2. Planning, analysis, and control support for program/center analysis and evaluation activities,
3. Performance management and capability development for planning, preparation, and implementation activities
4. Programmatic support involving senior expert coaching, consultation, and guidance activities

This procurement is for the continuation of effort currently provided by BAE to OSAC and MSFC. The Project Planning and Analysis Team, within the MSFC Office of Strategic Analysis and Communications (OSAC) provide program and project management and Earned Value Management (EVM) support to the Marshall Center and to the Agency, through the NASA Office of the Chief Engineer (OCE). The Project Planning and Analysis Team have utilized BAE Systems to provide EVM subject matter experts to support this critical agency project. Specifically, the contractor shall provide business management support including business management advisors and analysis for integration activities for NASA/MSFC. The Engineering Cost Analysis Techniques Development efforts satisfy requirements for the development of databases and analytical tools necessary to perform cost, schedule and risk analysis of future NASA projects. The databases and analytical tools developed by this effort form, in large part, the basis for Center and Agency independent assessments, non-advocate reviews, and independent annual reviews as described by NASA Procedures Requirements (NPR) 7120.5B, NASA Program and Project Management Processes and Requirements.

It is proposed that this acquisition be conducted under the Authority of the Multiple Award Schedule (MAS) Program in accordance with Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies. It is proposed that a new GSA FSS task order be awarded.

This recommendation is made pursuant to FAR 8.405-6 (a) (2) (b) (2), which authorizes limiting the number of sources from which the government may place orders for supplies or services from a GSA FSS contract when a Limited Source Justification (LSJ) has been approved demonstrating that it is a logical follow-on to work that was originally competed under the SEPS BPAs.

The circumstances limiting consideration to one GSA FSS source are as follows:

1. It is not practical to compete this work and then transition to MIPSS for such a short period of time. The potential benefits of competition for such a short period would not offset the administrative burden and expense of conducting two competitions simultaneously or the potential disruption of services from conducting multiple and possibly parallel contract transitions for the same work in less than an eight-month period.
2. It is imperative that this support be extended such that the ongoing work continues to avoid substantial schedule and cost impacts to current MSFC project requirements. MSFC has determined that there is a need for this service and the required support should not be interrupted or discontinued.

Pursuant to FAR 8.404, "BPAs or orders placed against a MAS, using the procedures in this subpart, are considered to be issued using full and open competition (see 6.102(d)(3)). Therefore, when establishing a BPA (as authorized by 13.303-2(c)(3)), or placing orders under Federal Supply Schedule contracts using the procedures of 8.405, ordering activities shall not seek competition outside of the Federal Supply Schedules or synopsise the requirement."

Pursuant to FAR 8.404 (d), "GSA has already determined the prices of supplies and fixed-price services, and rates for services offered at hourly rates, under schedule contracts to be fair and reasonable. Therefore, ordering activities are not required to make a separate determination of fair and reasonable pricing, except for a price evaluation as required by 8.405-2(d), which states, the ordering activity is responsible for considering the level of effort and the mix of labor proposed to perform a specific task being ordered, and for determining that the total price is reasonable."

Market research among the GSA FSS holders was not conducted since this effort represents continuation of effort that must be completed with the same expertise and without interruption to support the mission.

Due to the specialized nature of this requirement, there are no known actions which the agency may take to remove or overcome barriers to competition before any subsequent acquisition for the services required.

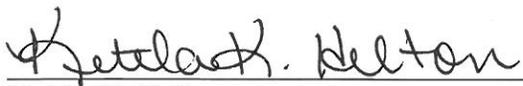
For all the above reasons, competition among FSS sources is not feasible at this time. Therefore, procurement of these services from BAE is the only practical approach.

I hereby certify the facts in this justification and any supporting data which form the basis for this justification are complete and accurate.

  
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James L. Bell  
Project Manager

4/3/13  
Date

I hereby certify that the above justification is accurate and complete to the best of my knowledge and belief. In addition, I hereby determine that the anticipated total price of the order will be reasonable and that the resulting task order represents the best value to the Government.

  
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Ketela K. Helton  
Contracting Officer

4/3/13  
Date

Concurrence:

  
\_\_\_\_\_  
Kim E. Whitson  
Procurement Officer

Apr 9, 2013  
Date

Approval:



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L. Dale Thomas  
Center Competition Advocate

April 10, '13  
Date