

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION
GEORGE C. MARSHALL SPACE FLIGHT CENTER

LIMITED SOURCE JUSTIFICATION

I recommend that NASA, George C. Marshall Space Flight Center negotiate with Science Applications International Corporation only for Space Launch Systems Projects Office (SLSPo) Integration and Senior Engineering Support.

The total estimated cost of this effort is \$2,500,000 and the estimated period of performance or lead-time for delivery is March 01, 2013 to July 31, 2013.

This procurement is for program integration support, organization development, senior engineering and management support, and Technology Readiness Level Tool modification and usage.

This acquisition will be conducted under the authority of the Multiple Award Schedule (MAS) Program in accordance with Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies. Also, it is proposed that a task order extension be awarded to Science Applications International Corporation under Blanket Purchase Agreement (BPA) NNM06AA12Z issued against General Services Administration (GSA) Federal Supply Schedule (FSS) Contract GS-23F-0107J to acquire this support.

This recommendation is made pursuant to FAR 8.405-6(a)(1)(i)(C) which authorizes limiting the number of sources from which the government may place orders for supplies or services from GSA FSS contracts when a Limited-Sources Justification (LSJ) has been approved demonstrating that, in the interest of economy and efficiency, the new work is a logical follow-on to an original FSS order provided that the original order was placed in accordance with the applicable FSS ordering procedures. The original order must not have been previously issued under sole-source or limited-sources procedures. Pursuant to FAR 8.405-6(a)(2), the approved LSJ will be posted and a notice of award will be published.

The circumstances limiting consideration to one GSA FSS source are as follows:

1. The scope of work contained in this effort is currently under open competition; however, the award of that competition has been delayed. From cost effectiveness and minimizing impact to MSFC's mission, the Government's best interest would be served with extending this effort. Due to learning curve and relative short duration of this effort (5 months - March 2013 thru July 2013) it would not be in the Government's best interest from a cost effectiveness stand-point to pursue an open competition. This extension is to bridge the gap between the end of this contract and when the Marshall Integrated Program Support Services (MIPSS) contract(s) is awarded and the placement of the related task orders can occur. The establishment of the MIPSS contract(s) has been delayed due to a post-award protest which required corrective actions by the Agency. The planned award date is pending the resolution of those corrective activities.
2. SAIC and their subcontractors possess critical capabilities that if lost would create a significant impact in moving forward to execute MSFC's mission.
3. SAIC's experience base includes, unique, long-established relationships to intra- and inter-NASA organizations to facilitate meeting support, off-sites, and Congressional Inspector General (IG) and GAO inquiries. In addition, SAIC's five plus years of experience within the SLSPo will be instrumental in capturing lessons learned and closing out the Program of Record during this time frame. Finally, SAIC and their subcontractors are uniquely knowledgeable in organizational development, porting software tools to web-based applications, and being able to access senior subject matter experts. *SLSPo has not been in existence for 5 yrs*
4. SAIC has had the sole responsibility for the implementation and maintenance of a TRL Tool for software validation and approval.
5. Failure to extend this effort will result in a disruption of support and loss of knowledge essential to the mission of MSFC.

6. SAIC has historical insight and knowledge of the requirement that no other company possesses. Transferring this scope to a different company will result in a loss of technical capability.

Pursuant to FAR 8.404 (d), "GSA has already determined the prices of supplies and fixed-price services, and rates for services offered at hourly rates, under schedule contracts to be fair and reasonable. Therefore, ordering activities are not required to make a separate determination of fair and reasonable pricing, except for a price evaluation as required by 8.405-2(d)," which states, "The ordering activity is responsible for considering the level of effort and the mix of labor proposed to perform a specific task being ordered, and for determining that the total price is reasonable."

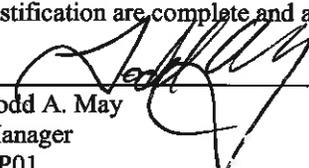
Informal market research by the requiring activity revealed that potential sources do exist for the proposed effort, but none have the requisite knowledge, expertise and experience of SAIC to assume the support role in the SLSPO program integration and senior engineering support during this brief period of time. SAIC is considered to be the only source capable of satisfying the Government's requirements for program integration in support of the SLSPO.

It is estimated that the cost to bring another contractor up to par with SAIC for this brief period is \$800,000. That figure is approximately 2 months of current billings by SAIC (the period it is estimated for another contractor to attain the competency of SAIC for the effort described).

There are no known actions which the agency may take to remove or overcome barriers to competition before any subsequent acquisition for the services required.

For the above reasons, competition among the FSS holders is not feasible. Therefore, purchase of the services from SAIC is the only practical approach.

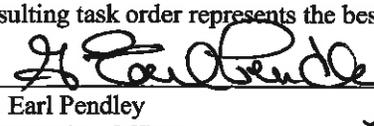
I hereby certify that the facts in this justification and any supporting data which form the basis for this justification are complete and accurate.



Todd A. May
Manager
XP01

2/19/13
Date

I hereby certify that this justification is accurate and complete to the best of my knowledge and belief. In addition, I hereby determine that the anticipated total price of the order will be reasonable and that the resulting task order represents the best value to the Government.



G. Earl Pendley
Contracting Officer
Office Manager

2/15/2013
Date

Concurrence:


Kim E. Whitson
Procurement Officer

2/25/13
Date

Approval:


L. Dale Thomas
MSFC Competition Advocate

March 4 '13
Date