

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION  
GEORGE C. MARSHALL SPACE FLIGHT CENTER

LIMITED SOURCE JUSTIFICATION

I recommend that NASA, George C. Marshall Space Flight Center negotiate with Lee and Associates, LLC. only for Subject Matter Specialist (SMS) Support for the Space Launch System (SLS) Office following the transition from the Ares Projects Office (APO).

The total estimated cost of this effort is \$1,010,790.00 and the estimated period of performance or lead-time for delivery is March 01, 2013 to July 31, 2013.

This procurement is for facilitating key trade studies and decision analyses using advanced techniques. The design decisions involve all elements of the SLS program as we seek to find balanced solutions to multidisciplinary problems.

It is proposed that this acquisition be conducted under the authority of the Multiple Award Schedule (MAS) Program in accordance with Title III of the Federal Property and Administrative Services Act of 1949 (41 U.S.C. 251, et seq.) and Title 40 U.S.C. 501, Services for Executive Agencies. Also, it is proposed that a task order be awarded to Lee and Associates, LLC under Blanket Purchase Agreement (BPA) NNM06AA18Z issued against General Services Administration (GSA) Federal Supply Schedule (FSS) Contract GS-23F-0275R to acquire this support.

This recommendation is made pursuant to FAR 8.405-6(a)(1)(i)(C) which authorizes limiting the number of sources from which the government may place orders for supplies or services from GSA FSS contracts when a Limited-Sources Justification (LSJ) has been approved demonstrating that, in the interest of economy and efficiency, the new work is a logical follow-on to an original FSS order provided that the original order was placed in accordance with the applicable FSS ordering procedures. The original order must not have been previously issued under sole-source or limited-sources procedures. Pursuant to FAR 8.405-6(a)(2), the approved LSJ will be posted and a notice of award will be published.

The circumstances limiting consideration to one GSA FSS source are as follows:

1. Due to learning curve and relative short duration of this effort (5 months – March 2013 thru July 2013), it would not be in the Government's best interest from a cost effectiveness stand-point to pursue an open competition. This extension is to bridge the gap between the end of this contract and when the Marshall Integrated Program Support Services (MIPSS) contract(s) is awarded and the placement of the related task orders can occur. The establishment of the MIPSS contract(s) has been delayed due to a post-award protest which required corrective actions by the Agency. The planned award date is pending the resolution of those corrective activities.
2. Lee possesses critical capabilities that if lost would create a significant impact in moving forward to execute MSFC's mission.
3. Lee's experience base includes; subject matter experts in the areas of program management, systems engineering and integration, solids, liquid stages, engines and spacecraft/payload integration. Each subject matter expert has many years of experience directly related to the Space Launch System (SLS) program goals and initiatives.
4. Lee has had the sole responsibility for providing subject matter experts supporting the SLS program.
5. Failure to extend this effort will result in a disruption of support and loss of knowledge essential to the mission of MSFC.
6. Lee has historical insight and knowledge of the requirement that no other company possesses. Transferring this scope to a different company will result in a loss of technical capability.

ordering activities are not required to make a separate determination of fair and reasonable pricing, except for a price evaluation as required by 8.405-2(d),” which states, “The ordering activity is responsible for considering the level of effort and the mix of labor proposed to perform a specific task being ordered, and for determining that the total price is reasonable.”

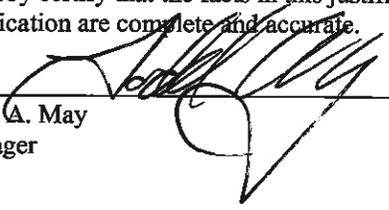
Informal market research by the requiring activity revealed that potential sources do exist for the proposed effort, but none have the requisite knowledge, expertise and experience of Lee and Associates to assume the support role in the Subject Matter Specialist (SMS) support for the SLS during this brief period of time. Lee and Associates is considered to be the only source capable of satisfying the Government’s requirements for Subject Matter Specialist (SMS) support in support of the SLS.

It is estimated that the cost to bring another contractor up to par with Lee and Associates for this brief period is \$404,316.00. That figure is approximately 2 months of current billings by Lee and Associates (the period it is estimated for another contractor to attain the competency of Lee and Associates for the effort described).

There are no known actions which the agency may take to remove or overcome barriers to competition before any subsequent acquisition for the services required.

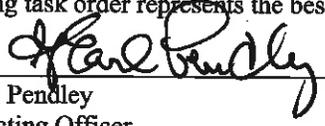
For the reasons above, competition among the FSS holders is not feasible. Therefore, purchase of the services from Lee and Associates is the only practical approach.

I hereby certify that the facts in this justification and any supporting data which form the basis for this justification are complete and accurate.

  
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Todd A. May  
Manager  
XP01

2/19/13  
Date

I hereby certify that this justification is accurate and complete to the best of my knowledge and belief. In addition, I hereby determine that the anticipated total price of the order will be reasonable and that the resulting task order represents the best value to the Government.

  
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G. Earl Pendley  
Contracting Officer  
Office Manager

2/15/13  
Date

**Concurrence:**

  
\_\_\_\_\_  
Kim E. Whitson  
Procurement Officer

2/22/13  
Date

**Approval:**

  
\_\_\_\_\_  
L. Dale Thomas  
MSFC Competition Advocate

March 9, 13  
Date